Tuba City Scoping Meeting

U.S. Department of Energy (DOE) Office of Legacy Management (LM) UMTRCA Program Manager

Moenkopi Legacy Inn & Suites Tuba City, Arizona April 6, 2016



Welcome

Welcome and Introductions

Milton Bluehouse, Jr.

Invocation

- Milton Bluehouse, Sr.
- Leroy Shingoitewa

Presentation

• DOE

Community Comments

Attendees

Closing Prayer

- Milton Bluehouse, Sr.
- Leroy Shingoitewa



Meeting Purpose

- DOE LM will:
 - Discuss site history
 - Describe current operation and options for future site activities
 - Answer frequently asked questions about uranium
- Community members will have an opportunity to:
 - Provide input on addressing groundwater contamination at the site
 - Suggest alternative options
 - Learn how public input will be included



Frequently Asked Questions

- Is the water safe for my family and my animals?
- Is my family being exposed to radiation?
- How will the land be used?
- How will the options affect the water, air, and surrounding land?



National Environmental Policy Act (NEPA) Looking at Options

- Scoping process part of NEPA for public participation
- Best opportunity to share options and gather input
 - Input about concerns
 - Other options





Participation with Tribes

- U.S. Department of Energy
- U.S. Environmental Protection Agency
- Bureau of Indian Affairs
- U.S. Nuclear Regulatory Commission
- Indian Health Service
- Agency for Toxic Substances and Disease Registry
- Navajo Nation Abandoned Mine Lands/Uranium Mill Tailings Remedial Action
- Navajo Nation Environmental Protection Agency
- Navajo Nation Department of Health

- Internships
 - Diné College
 - University of Arizona
- Participation at Navajo and Hopi meetings including
 - Quarterly Meetings
 - Chapter House Meetings
 - Western Agency Meetings
 - Division of Natural Resource Summit
 - Monument Valley Uranium Issues Open House
 - Festivals
 - Fairs and Conferences

Tuba City Site History

- Cold War legacy
 - Military veterans
 - Uranium mining and milling
- Tuba City operations
- Groundwater contamination at the site due to site operations
- Uranium Mill Tailings Radiation Control Act (UMTRCA) cleanup regulations
 - Relationship between the U.S. Nuclear Regulatory Commission and DOE



Natural Uranium Decay





Radon Across the United States



www.epa.gov/radon



Area Map



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Tuba City Site History





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Site Groundwater Impacts and Cleanup Efforts

Mill operations	No milling operations	Remedial action laws, site studies, plans	DOE LM cleanup plans and actions	
		4070		
1956–1966 Process water in unlined ponds	1966–1989 Contamination from ponds reaches groundwater	UMTRCA Law 1983 EPA Regulations 1980s Groundwater and archaeological studies at Tuba City	Surface contamination consolidated and disposal cell complete 1999 Groundwater Compliance Action Plan	2002–2014 Distillation treatment 2014–present Evaporative treatment







Site Accomplishments

- Waste isolation completed
 - Disposal cell stopped exposure to radiation and eliminated risks from exposed tailings
 - Stopped contaminated pond water at the site from seeping into the ground
- Groundwater contamination at the site addressed through active cleanup
- Continued commitment to protect people, animals, and the environment
- Collaboration with Navajo and Hopi governments and communities



Groundwater Contamination Stability

Uranium plume

- Concentration change minimal
- Plume moving very slowly
- Still located mainly beneath the former processing site ponds
- 104 monitoring wells
 - Sampled twice per year (summer, winter)
- 37 extraction wells





Depth of Groundwater Contamination





Groundwater Flow Model

- Helps predict where groundwater will move over time
- Groundwater moving very slowly
 - Determined using 20 years of groundwater monitoring data
- Can be used to predict effects on contaminants due to pumping
 - Improve groundwater extraction strategy







Current DOE LM Activities to Address Groundwater Contamination

- Pumping from extraction wells to the evaporation pond
 - Approximate current pumping rate: 10 gallons per minute
 - Pumping from the most concentrated part of the plume
 - Pumping rate during summer months: 15 gallons per minute
- Almost as effective as the treatment plant for removing contaminants
- DOE LM considering options for addressing groundwater contamination



Earth's Water Cycle





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Developing Options

- What are we trying to do?
 - Reduce risks to human health and environment
 - Meet regulatory requirements
 - Consider community's concerns
 - Moenkopi Wash important resource
- How?
 - Clean up contamination; or
 - Implement protections
- Develop options based on:
 - Community input
 - Experience, site knowledge, judgment, innovation



Potential Options

 Option A No groundwater extraction Long-term monitoring and institutional controls Protections to help prevent exposure to humans and livestock 	 Option B Groundwater extraction Treatment (distillation) Return of treated water to aquifer
 Option C Groundwater extraction Treatment (filtration) Return of treated water to aquifer 	 Option D Groundwater extraction Evaporation of water from the pond

All options included long-term monitoring and measures to prevent exposure to humans and livestock.



Long-Term Monitoring with ICs

Options include

- Long-term monitoring
 - Groundwater sampling and analysis
 - Compliance wells
 - Used to ensure appropriate water quality standards are met (where in use)
 - Agricultural-use wells
 - Used to meet Navajo Nation standards where livestock are present
 - Sentinel wells
 - Used to show how groundwater is moving (allows LM to see if additional action is needed)
- ICs
 - No groundwater use on the middle terrace
 - Groundwater can be used for agricultural purposes on the lower terrace
- Authority and responsibility for ICs

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ICs Considered for Tuba City

- ICs used where contaminated water is present
 - Control areas determined by sampling and modeling results
 - Navajo Nation helping DOE LM keep people and animals safe
- Examples:
 - Land use restrictions (preserve greasewood stand on middle terrace)
 - Limited use of groundwater (livestock watering on lower terrace)
- ICs successful at many sites



Proposed ICs Area





Option A – Pros and Cons Long-Term Monitoring with ICs

- Pros
 - Effective long-term monitoring and ICs are already in place
 - Monitoring wells and site fence
 - Sampling will provide early detection of any plume movement that would require a change in strategy
 - Fence line is close to the contaminated area; minimizing use restricted area
 - Proposed ICs will not impact current use
 - Area is not currently grazed and there are no wells
 - Water stays in the ground; no evaporation loss, and presents no increased risk to health or environment

Cons

- Contamination is not removed
- Monitoring may reveal need for future action; must maintain some capability to pump and treat
- No new employment opportunities

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Option B – Pros and Cons Restart Distillation Treatment System

Pros

- Returns treated water to aquifer
- Sends smallest amount of wastewater to evaporation pond
- New employment opportunities (more operators needed)
- Restart *might* be accomplished in less time than getting a new treatment system installed
- Cons
 - Risk to operators and environment; hazardous chemicals needed for operation
 - Existing equipment is difficult to operate and may have to be replaced
 - Does not run well if flow rate changes
 - Outdated, difficult to get replacement parts
 - Oversized
 - Greater complexity than Options C and D, to achieve the about same amount of contaminant removal



History of Groundwater Treatment Operations

		Distillation	
		2009	
		Distillation system problems and power failures	
June 2002 Treatment plant start-up	2002-2008 85% uptime / 15% downtime (for routine maintenance)	 2011 17% uptime, major upgrades and maintenance 2012 31% uptime, acid tank replacement 	2014–present 90% uptime, evaporative treatment
		2013 53% uptime 2014 Safe standby	



Option C – Pros and Cons Start a New Filtration Treatment System

Pros

- Returns treated water to aquifer
- Sends small amount of wastewater to evaporation pond
- Expected to run better (by design, better understanding of groundwater quality, experience)
- New employment opportunities (more operators)
- Cons
 - Risk to operators and environment; hazardous chemicals needed for operation
 - May require a longer time to get started, design, purchase, install
 - Greater complexity than option D to achieve the same amount of contaminant removal
 - Years of continuing operation may result in no change in contaminant concentrations



Option D – Pros and Cons Remove Contamination from Groundwater and Collect it in the Evaporation Pond

- Pros
 - Extracts contamination from groundwater and collects in evaporation pond
 - Long-term sustainability; easy to operate and maintain
 - Minimum risk to operators and environment
 - Equipment and pond are already installed and operating
- Cons
 - Sends more water to the evaporation pond; may require additional pond or enhanced evaporation to operate at required flow rate
 - Does not return treated water to the aquifer
 - Limited employment opportunities



Next Steps

- Comments and questions will be reviewed
- LM will consider and respond to comments or questions received
- Please see the LM website for information on Tuba City http://www.lm.doe.gov/tuba/Sites/aspx



How You Can Provide Input

- Verbal comments gathered at this meeting
- Comment cards available for written comments
- Email: TubaCityComments@Im.doe.gov
- Mail: U.S. Department of Energy Office of Legacy Management Tuba City Groundwater Compliance Comments 2597 Legacy Way Grand Junction, CO 81503
- Phone: (866) 559-8316 (toll-free)
- Fax: (970) 248-6040
- Web: http://www.lm.doe.gov/tuba/sites.aspx

